

#### REGULATORY UPDATE FOR JULY 6, 2022 (WEEK OF JUNE 27, 2022)

# **CALIFORNIA PUBLIC UTILITIES COMMISSION (CPUC)**

New Proposed Decisions and Draft Resolutions<sup>1</sup>

A.22-03-010 (PG&E Fire Risk Mitigation Recovery Bonds). This Financing Order grants the request by Pacific Gas and Electric Company (PG&E) for authority under Assembly Bill (AB) 1054 and Public Utilities (Pub. Util.) Code §§ 850(a)(2) and 850.1 to issue Wildfire Hardening Recovery Bonds (Recovery Bonds) totaling up to approximately \$1.4 billion. These Recovery Bonds will finance additional authorized fire risk mitigation plan capital expenditures pursuant to Pub. Util. Code § 8386.3(e), enacted under AB 1054. The Recovery Bonds' principal, interest, and related costs will be recovered via a surcharge called the Fixed Recovery Charge. All Consumers of electricity in PG&E's service territory will be required to pay the Fixed Recovery Charge, except for those Consumers that are exempt pursuant to Pub. Util. Code § 850.1(i).

Resolution G-3587. This resolution approves San Diego Gas & Electric's (SDG&E) Advice Letter (AL) 3028-G, which proposes a meter calibration adjustment factor to customer bills in statistically tested meter groups in which 10 percent or more of the gas meters are registering fast by 2–3 percent. By approving the adjustment factor, the eventual replacement of these meters will be aligned with SDG&E's next-generation Smart Meter 2.0 (SM2.0) program, to be submitted as part of its 2024 General Rate Case (GRC). The proposed meter calibration adjustment factor will be applied to the whole group whose gas meters have been statistically tested as registering outside allowable limits because SDG&E does not know precisely which meters are outside the limits, based on its statistical sampling. In lieu of replacement of the meter in advance of the smart meter deployment, SDG&E requests that those customers whose gas meters are within a participating meter group that has been statistically tested as running at 2–3 percent fast receive a bill credit of 2 percent until their meter has been replaced. This resolution also approves commensurate tariff changes to SDG&E's Rule No. 02.

Resolution E-5103. This resolution adopts with modifications PG&E AL 5799-E, Mid-Cycle Review Compliance Submittal for its 2018–2022 Demand Response (DR) funding application pursuant to Decision (D.) 17-12-003. The Mid-Cycle Review (MCR) is required by D.16-09-056, which increased the DR budget cycle from three to five years. The MCR provides a full status report of each DR program, and may recommend minor, non-controversial program changes.

Resolution E-5113. This resolution addresses various proposals in SDG&E's AL 3522-E, MCR Compliance Submittal for its 2018–2022 DR funding application pursuant to D.17-12-

<sup>&</sup>lt;sup>1</sup> Per CPUC Rules of Practice and Procedure Rule 14.3, comments on proposed decisions are due 20 days after issuance of the proposed decision, and reply comments are due five days thereafter. Comments on draft resolutions are due 20 days after the draft resolution appears in the CPUC's daily calendar, per Rule 14.5.



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R.18-12-006 (Vehicle Electrification). This decision adopts a plug-in electric vehicle submetering protocol for PG&E, Southern California Edison Company (SCE), SDG&E, Liberty Utilities (CalPeco Electric) LLC, Bear Valley Electric Service Inc., and PacifiCorp d/b/a Pacific Power and requires the utilities to implement the submetering protocol for all customers with plug-in electric vehicles and customer-owned submeters. This decision also adopts electric vehicle supply equipment communication protocols for PG&E, SCE, SDG&E, Liberty Utilities (CalPeco Electric) LLC, Bear Valley Electric Service Inc., and PacifiCorp d/b/a Pacific Power and requires the utilities to qualify electric vehicle supply equipment that meet the minimum performance standards for all future transportation electrification efforts.

## **Voting Meetings**

The CPUC's next voting meeting will be held July 14, 2022. The agenda includes the following energy-related items:

Item 2. R.11-09-011 (Rule 21). This decision determines that an increasing number of large generating facilities interconnecting through the transmission grid under the net energy metering tariff, i.e., Rule 21, creates challenges to the ability of the California Independent System Operator (ISO) to ensure the safety and reliability of the transmission grid. To address this concern, the CPUC finds that an immediate revision of the net energy metering exception in Section B.1 of Rule 21 is necessary as there are no viable solutions in the record to address the concern. Hence, Section B.1 is revised to limit the exemption of net energy metering generating facilities to those facilities less than or equal to one megawatt of capacity. The revision to Section B.1 is not applicable to projects with a Permission to Operate letter or those projects with a materially complete interconnection application, submitted as of May 6, 2022. PG&E, SDG&E, and SCE are directed to submit a Tier 1 AL within 30 days of the adoption of this decision, revising Rule 21 and all related tariffs to comply with this change. A second exception in Section B.1 of Rule 21, for non-export generating facilities, is maintained at this time as nonexport generating facilities do not create the same safety and reliability concerns as net energy metering generating facilities. The Energy Division is authorized to facilitate a workshop, within 90 days of the adoption of this decision, to discuss specific circumstances under which nonexport facilities could create material operational challenges, including load masking, and how to address any such challenges.

Item 3. R.20-01-007 (Long-Term Gas System Planning). This decision resolves issues related to questions from Track 1A and 1B of the April 23, 2020 Assigned Commissioner's Scoping Memo and Ruling. Specifically, it addresses questions 1 through 5 of Track 1A and questions 1 and 2 of Track 1B. This decision additionally requires Southern California Gas Company and PG&E to maintain adequate backbone capacity to meet the average day in a 1-in-10 cold and dry year standard established by CPUC D.06-09-039. This decision establishes a framework for issuing citations when a utility fails to maintain adequate backbone capacity as set forth in Appendix A.



Item 6. R.08-08-009/R.11-05-005 (Legacy RPS Proceedings). This decision denies two petitions for modification of D.10-12-048 related to potential security issues associated with making certain transmission and distribution system information available to the public. In D.10-12-048, the Commission adopted the renewable auction mechanism (RAM) to provide opportunities for development of small renewables portfolio standard (RPS) projects. In two separate petitions to modify D.10-12-048, three investor-owned utilities assert that, for security reasons, this system information should be treated as confidential and should not be made available to the public. Because RAM has now been operating for approximately a decade with the transmission and distribution system information already made available to the public, there are now other proceedings in which the CPUC has required public disclosure of the same or similar information, and no valid security concerns have been demonstrated that warrant modification of D.10-12-048, the CPUC dismisses the petition of SCE for modification of D.10-12-048, filed on December 16, 2011 in R.08-08-009, and the petition of PG&E, SDG&E and SCE for modification of D.10-12-048 and Resolution E-4414, filed on December 10, 2018 in R.11-05-005, as moot.

Item 7. Resolution E-5217. This resolution revises existing requirements for PG&E, and adopts new requirements for SCE and SDG&E to standardize their respective annual end-of-year consolidated electric revenue and January 1 rate change AL filings. These requirements are needed to establish uniform filing procedures for these utilities to provide a more efficient process to implement revenue requirement changes previously approved by the CPUC and the Federal Energy Regulatory Commission (FERC), and for the amortization of regulatory accounts. This resolution requires these utilities to file a Tier 2 AL by November 5 of the year prior to the January 1 rate change with initial estimated revenue requirement amounts, and then subsequently update these forecasts with the actual amounts that were authorized in a separate Tier 1 AL to be filed by December 31.

Item 13. A.20-07-020 (PG&E GT&S Capital Expenditures). This decision approves a settlement agreement, authorizing PG&E to recover \$356.349 million in revenue requirements over a 60-month amortization period for capital expenditures PG&E incurred in 2011–2014 for its gas transmission and storage (GT&S) system. The settlement agreement reduced PG&E's request for \$416.3 million by \$60.0 million in revenue requirement and increased PG&E's requested amortization period of 36 months by an additional 24 months. PG&E incurred these capital expenditures from 2011 to 2014 because of additional GT&S work it had to perform to comply with regulatory and legislative mandates and directives imposed on PG&E after the 2009 San Bruno gas pipeline explosion (San Bruno explosion). The additional work PG&E performed to meet new regulatory directives significantly exceeded the level of GT&S work and costs forecasted in the GRC prior to the San Bruno explosion, the Gas Accord V proceeding, and Application 09-09-013.

Item 14. R.17-06-026 (PCIA). This decision establishes a standard process for reviewing representatives of community choice aggregators to (i) access confidential Energy Resource Recovery Account data to develop Power Charge Indifference Adjustment forecasts and (ii) disclose non-confidential analyses of Power Charge Indifference Adjustment forecasts to community choice aggregators. This decision also confirms that the CPUC's staff should exclude



Voluntary Allocations from calculations of the Renewable Portfolio Standard Market Price Benchmark.

Item 16. Resolution E-5008. This resolution approves, with modifications, the bill credit mechanism and the implementation tariffs proposed by PG&E, SCE, and SDG&E to end recovery of costs of a Utility DR program from customers enrolled in a CCA or ESP DR program deemed similar to the Utility DR program. Additionally, this resolution approves PG&E and SDG&E's proposals for recording incremental costs associated with implementing the bill credit mechanism. As SCE did not file a proposal, its plan to record costs is unknown, and this resolution directs SCE to file a similar proposal via a Tier One AL.

Item 22. Resolution E-5084. This resolution approves SCE's AL 4746-E, which requests approval of its Amended Notice Protocol for Customer Advance Notice of Transfer to a Community Choice Aggregation Service. The Amended Notice Protocol would waive the sixmonth notice and form submission requirements for residential customers who wish to transfer from SCE to any Participating Community Choice Aggregator outside of the Automatic Enrollment period.

Item 36. R.18-07-006 (Affordability of Utility Service). D.20-07-032 adopted three metrics, the Affordability Ratio, Hours-at-Minimum-Wage, and Socio-Economic Vulnerability Index, by which the CPUC would assess the relative affordability of essential utility service across industries and proceedings, including examination of how different geographic areas of California are impacted. This decision directs when and how the affordability framework will be applied in CPUC proceedings and further develops the tools and methodologies used to calculate three affordability metrics.

(new rulemaking). This rulemaking seeks to enable widespread demand flexibility through electric rates. The CPUC will establish demand flexibility policies and modify electric rates to advance the following objectives: (a) enhance the reliability of California's electric system; (b) make electric bills more affordable and equitable; (c) reduce the curtailment of renewable energy and greenhouse gas emissions associated with meeting the state's future system load; (d) enable widespread electrification of buildings and transportation to meet the state's climate goals; (e) reduce long-term system costs through more efficient pricing of electricity; and (f) enable participation in demand flexibility by both bundled and unbundled customers. This rulemaking will consider updates to the Commission's rate design principles, guidance principles for demand flexibility, and how to streamline the patchwork of niche rates and programs to expand the use of demand flexibility beyond early adopters. Further, this proceeding will consider how demand flexibility policies, rates, tools, and programs can better support equitable and affordable rates for all Californians and advance the CPUC's Environmental and Social Justice Action Plan. This rulemaking will update the CPUC's rate design principles and guidance for advancing demand flexibility. The CPUC may also modify, consolidate, or eliminate existing rates and authorize additional pilots, rates, programs, studies, or tools.



#### **CALIFORNIA ISO**

Stakeholder Initiatives: Upcoming Meetings and Deadlines

**Energy Storage Enhancements.** The California ISO's public stakeholder web meeting previously scheduled for June 30, 2022, to discuss the second revised straw proposal for the Energy Storage Enhancements initiative, has been rescheduled to July 7. Written comments are now due July 20, 2022.

**2021-2022 Transmission Planning Process.** The California ISO, with the California Energy Commission (CEC) and CPUC, held a public stakeholder call on July 6, 2022, to provide an update on the 2022-2023 Transmission Planning Process. Comments are due July 13, 2022.

**Extended Day-Ahead Market.** The California ISO will host an Extended Day-Ahead Market (EDAM) initiative public stakeholder workshop, offered in-person and virtually, on July 14-15, 2022 at the Sacramento Marriott Rancho Cordova. The workshop is intended to discuss various elements of the day-ahead resource sufficiency evaluation. If you plan to attend the meeting in-person, you must register by July 11.

**WEIM Resource Sufficiency Evaluation Enhancements Phase 2.** The California ISO has scheduled a stakeholder call on July 11, 2022, to discuss the Western Energy Imbalance Market (WEIM) Resource Sufficiency Evaluation Enhancements Phase 2 straw proposal. Comments are due July 25.

## **CALIFORNIA ENERGY COMMISSION**

## Offshore Wind

On May 18, 2022, CEC staff held a workshop on offshore wind energy development off the California coast focused on "Maximum Feasible Capacity and Megawatt Planning Goals for 2030 and 2045." During the workshop, CEC staff presented a <u>draft report</u> that includes staff's proposed findings and recommendations addressing the requirements of AB 525 for the CEC to evaluate and quantify the maximum feasible capacity of offshore wind to achieve reliability, ratepayer, employment, and decarbonization benefits and establish MW offshore wind planning goals for 2030 and 2045. A summary of the workshop can be found on the Stoel Rives Renewable + Law blog <u>here</u>.

Since the May 18 workshop, the CEC has removed Item 3 from the CEC's May 24, 2022 Business Meeting agenda, which had previously indicated that the CEC would consider adoption of the California Offshore Wind Energy Development Report at the May 24 Business Meeting. On May 23, 2022, the CEC circulated an update regarding the removal of the agenda item to subscribers of the CEC's Offshore Renewable Energy List. The email correspondence stated the following regarding removal of the draft report from the May 24 agenda:

In light of new information <u>submitted during the workshop and public comment</u> <u>opportunity</u>, including information recommending that the CEC establish different MW



offshore wind planning goals for 2030 and 2045 than those in the draft report based on studies released after the draft report posted; Commissioner Vaccaro will conduct a public workshop to further examine this new information to consider possible changes to the draft report recommendations for MW offshore wind planning goals for 2030 and 2045.

On June 27, 2022, the CEC held a workshop further evaluating the information received during the May 18 workshop and in public comments related thereto. The purpose of the June 27 workshop was to provide the CEC and the public an opportunity to review and discuss the specific studies relied upon in the draft report. Additional information regarding the workshop, including the workshop schedule and presentation materials, is available <a href="here">here</a>.

The draft report will be considered by the CEC at the July 13, 2022 Business Meeting (see Agenda Item 7, here).

## AB205: Expansion of CEC Siting Jurisdiction

On June 30, 2022, California Governor Gavin Newsom signed AB 205, which, among various other things, expands the siting jurisdiction of the CEC to include non-thermal generating facilities, such as solar and wind projects, with a capacity of 50 megawatts (MW) or more. The CEC's siting jurisdiction was previously limited to thermal generating facilities like gas-fired and geothermal power plants with a capacity of 50 MW or more. In addition, AB 205 allows the CEC to have siting jurisdiction over energy storage facilities with a capacity of 200 MW hours or more. A summary of the changes to the CEC siting jurisdiction contained in AB 205 can be found on the Stoel Rives California Environmental Law Blog and Renewable + Law Blog.

#### **CEC Business Meetings**

The next CEC Business Meeting is scheduled for July 13, 2022. The agenda is available here.

#### CALIFORNIA AIR RESOURCES BOARD (CARB)

#### Meetings and Workshops

On July 7, 2022, CARB will host a virtual <u>public workshop</u> on potential changes to the Low Carbon Fuel Standard, including options for carbon-intensity targets under the Standard. Registration is available <u>here</u>. Workshop registration notes that staff will request stakeholder comments following the workshop through 5 p.m. on August 8, 2022.

On July 28, 2022, CARB will hold a virtual listening session on *Zero-Emission Trucks* – *How Do We Get There?* Registration is available <u>here</u>. The session will solicit feedback from commercial vehicle owners and populations impacted by poor air quality, as the state moves to transition trucks and buses to zero-emission technology by 2045 to meet air quality standards and



greenhouse gas reduction goals. The state has put into place and is developing various regulations to achieve these goals, including the <u>Advanced Clean Trucks Regulation</u>, the proposed <u>Advanced Clean Fleets Regulation</u>, the <u>Zero-Emission Transport Refrigeration Unit Regulation</u>, the <u>Innovative Clean Transit Regulation</u>, and the <u>Zero-Emission Powertrain</u> Certification.

CARB will hold its next <u>Board meeting</u> on August 25-26, 2022. The full agenda will be available <u>here</u> 10 days prior to the meeting.

# Opportunities for Public Comment

CARB's <u>draft report</u> and associated data dashboard on implementation of California's Sustainable Communities and Climate Protection Act is available for public comment through July 14, 2022. Comments may be submitted to <u>sustainablecommunities@arb.ca.gov</u>.

The CARB Low Carbon Fuel Standard Crude Oil Life Cycle Assessment, <u>Calculation of 2021 Crude Average Carbon Intensity Value</u> is available for public comment until July 15, 2022. The link to submit comments is available <u>here</u>.

A draft <u>People's Blueprint</u> has been prepared by community and environmental justice advisors to CARB as a starting point for discussion of CARB's update to the AB 617 <u>Community Air Protection Blueprint</u>, issued in 2018. Comments on the draft People's Blueprint may be submitted to CARB <u>here</u> on or before September 30, 2022.

CARB has held a series of <u>public workshops</u> on draft regulatory language for the proposed <u>Advanced Clean Fleets Regulation</u> to achieve zero-emission medium and heavy-duty truck and bus fleets by 2045. Informal comments on the proposed regulation may be submitted here on or before December 31, 2022.

# MINNESOTA PUBLIC UTILITIES COMMISSION (MPUC)

#### MPUC July 7, 2022 Agenda Meeting

The MPUC will hold its weekly agenda meeting on July 7, 2022, at 8:00 a.m. PT. At the meeting, the MPUC will address the following three matters: (1) Otter Tail Power Company's Petition for a Residential Time of Day pilot program; (2) Otter Tail Power Company's Petition to implement tracker recovery for metering infrastructure and DR; and (3) Xcel Energy's application for a site permit for the Freeborn Wind energy facility.

# WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION (WUTC)

#### WUTC Amends Rules Related to CETA Implementation

Last Wednesday, June 29, the WUTC issued an order which amended rules implementing Washington's Clean Energy Transformation Act (CETA). Specifically, the order amends sections on



enforcement and clean energy transformation standards, among others. The amended rules are the product of a rulemaking process that began in May 2021. The final rules and order can be located <u>here</u>.

### **NEW YORK**

New York DEC Denies Air Permit for Coal Plant Turned Cryptocurrency Mining Facility

Last Thursday, June 30, the New York State Department of Environmental Conservation ("DEC") denied a request for renewal of an air permit made by Greenidge Generation LLC, which operates a cryptocurrency mining facility from a now-defunct coal plant. The DEC found that that facility does not comply with the state's climate and clean energy laws and that Greenidge did not sufficiently identify alternatives or methods to mitigate GHG emissions at its site. Greenidge converted the coal facility to a natural gas energy facility, and operated from September 7, 2016 to September 2021. However, it has failed to obtain a renewal of its air permit since filing for renewal in March 2021. The DEC found that GHG emissions from the facility had dramatically increased over time primarily due to its transition away from providing electricity to the grid and instead into crypto mining operations

## FEDERAL ENERGY REGULATORY COMMISSION

At its June 16, 2022, open meeting, the FERC (or Commission) issued a notice of proposed rulemaking (NOPR), *Improvements to Generator Interconnection Procedures and Agreements*, 179 FERC ¶ 61,194 (2022), proposing reforms to the Commission's standard generator interconnection procedures and agreements. The goal of the NOPR is to reduce queue backlogs and expedite the process for connecting new electric generation facilities to the transmission grid, and to do what the Commission has proposed – altering its 20-year-old approach to processing interconnection requests to align with "first-ready, first-served" methods used in the organized markets around the country. Read more about the NOPR <a href="here">here</a>.

PJM Interconnection, L.L.C (PJM) filed modifications to its Open Access Transmission Tariff in Docket No. ER22-2110 to move its own interconnection queue to a clustered "first-ready, first-served" approach used by other regional transmission organizations and transmission providers. PJM requested a Commission order accepting the filing by October 3, 2022, with an effective date of January 3, 2023.